



# SHOREHAM HARBOUR REGENERATION

## EQUALITY AND HEALTH APPRAISAL



## SHOREHAM HARBOUR JOINT AREA ACTION PLAN

SUBMISSION - MAY 2018

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## **1 What is an Equality and Health Appraisal?**

- 1.1 An Equality and Health Assessment provides an assessment of the impact of decisions relating to a policy, service function or restructure on particular customers, residents and staff.

## **2 Why is an Equality & Health Appraisal necessary?**

- 2.1 It helps to improve the quality of decision making by enabling equality considerations to be taken into account.
- 2.2 It shows that due regard is being given to the Public Sector Equality duty in decision making – a requirement of the Equality Act 2010.
- 2.3 It reduces the potential of decisions being challenged, leading to delayed implementation and risk of costly processes like Judicial Review.

## **3 What is the aim of the Shoreham Harbour Joint Area Action Plan?**

- 3.1 The Shoreham Harbour Joint Area Action Plan (JAAP) is a strategy for the regeneration of Shoreham Harbour and surrounding areas. It is a local plan for the Shoreham Harbour Regeneration Area which builds on and complements the Adur Local Plan (2017) and the Brighton & Hove City Plan Part One (2016), both of which designate the regeneration area as a broad location for change. Planning applications within the regeneration area must comply with the strategy and policies in the Joint Area Action Plan, as well as the relevant local plans.
- 3.2 The Joint Area Action Plan is part of a long-term strategy to revitalise the Shoreham Harbour Regeneration Area. The vision is to maximise its potential for the benefit of existing and new residents, businesses, port-users and visitors. This will be achieved through partnership working between local authorities and Shoreham Port Authority and with local landowners to facilitate the redevelopment of key sites.
- 3.3 The aim is to deliver a series of appropriately located, high quality, sustainable, mixed-use developments including new housing, employment floorspace, leisure opportunities, improved public space and associated infrastructure including flood defences and transport improvements. The plan will also support the safeguarding of the important function of the port, and promote it as a hub for renewable energy generation.

3.4 The plan has been prepared by the Shoreham Harbour Regeneration Partnership. This is made up of Adur District Council, Brighton & Hove City Council, West Sussex County Council and Shoreham Port Authority. The partnership also works closely with a number of other organisations. These include the Environment Agency, the Homes and Communities Agency, Highways England, Natural England and Historic England. The plan will be jointly adopted by Adur District Council, Brighton & Hove City Council and West Sussex County Council.

#### **4 What are the objectives of the Joint Area Action Plan?**

4.1 The objectives of the plan are as follows:

1. Climate change, energy and sustainable building: To minimise carbon emissions, address the challenges of climate change and create a renewable energy hub.
2. Shoreham Port: To support a growing, thriving port.
3. Economy and employment: To stimulate the local economy and provide new jobs.
4. Housing and community: To provide new homes and contribute to meeting identified housing need.
5. Sustainable travel: To improve connections and promote sustainable transport choices.
6. Flood risk and sustainable drainage: To reduce the risk of flooding and adapt to climate change.
7. Natural environment, biodiversity and green infrastructure: To add to the natural capital of the Shoreham Harbour Regeneration Area by delivering net gains to biodiversity and a multifunctional green infrastructure network;
8. Recreation and leisure: To enhance and activate the harbour for leisure, recreation and tourism and encourage active, healthy lifestyles; and
9. Place making and design quality: To promote high design quality and improve townscape.

## 5 Evidence Base

- 5.1 The Joint Area Action Plan has been prepared by the Shoreham Harbour Regeneration Partnership which consists of Adur District Council, Brighton & Hove City Council, West Sussex County Council and Shoreham Port Authority. It has been prepared in accordance with each council's Local Development Scheme (LDS), local plan and Statement of Community Involvement (SCI). It has also been informed by a Sustainability Appraisal (SA) and a robust evidence base.

### Consultation Statement

- 5.2 The Consultation Statement sets out how the Joint Area Action Plan has involved the community and stakeholders in the preparation of the plan. Publication was carried out in accordance with Regulation 19 of The Town and Country Planning (Local Planning) (England) Regulations 2012, and the adopted Statement of Community Involvement (SCI) for each of the three partner authorities. These documents are available from the planning policy pages of each council's website. Each SCI sets out the minimum requirements for consultation on local plans such as the Joint Area Action Plan.
- 5.3 The consultation statement sets out:
- The persons the local planning authority consulted when preparing the plan
  - A summary of the main issues raised by those persons
  - How those issues have been addressed in the final SPD.

### Sustainability Appraisal (SA)

- 5.4 The Joint Area Action Plan has been informed by a Sustainability Appraisal, which is published alongside the Joint Area Action Plan at each stage for public comment. Sustainability appraisal (SA) is a mechanism for considering and communicating the likely social, economic and environmental impacts of a draft plan, and alternatives, with a view to avoiding and mitigating adverse effects and maximising positives. SA is a legal requirement for the Joint Area Action Plan. The current assessment of the sustainability and potential effects of the plan can be found on the Shoreham Harbour Regeneration page of the Adur & Worthing website: <https://www.adur-worthing.gov.uk/shoreham-harbour-regeneration/>

## Proposed Submission Joint Area Action Plan

- 5.5 The Proposed Submission Joint Area Action Plan builds on the Draft Joint Area Action Plan February 2014 and the Revised Draft Joint Area Action Plan December 2016.
- 5.6 The main consultation stages of the Joint Area Action Plan were:
- Draft Joint Area Action Plan (February 2014)
  - Revised Draft Joint Area Action Plan (December 2016)
  - Proposed Submission Joint Area Action Plan (November 2017)
- 5.7 The purpose of the 2014 Draft stage (Consultation – 17<sup>th</sup> February to 25<sup>th</sup> April 2014) was to ascertain from all those with an interest in Shoreham Harbour whether the plan was fit for purpose, and to highlight anything else which needed to be considered. This gave an opportunity for ideas and feedback from the community, with input welcomed from all. All documents and supporting evidence studies were made publically available, and drop-in public exhibitions were held at Hove Town Hall, Adur Civic Centre, Shoreham Farmers’ Market and local community centres. Officers were available at pre-advertised times to answer questions and discuss the proposals in more detail. Meetings were also held with particular community groups and other stakeholders to discuss the Joint Area Action Plan.
- 5.8 The 2016 Revised Draft stage (Consultation – 16<sup>th</sup> December 2016 to 10<sup>th</sup> February 2017) put forward a suggested Joint Area Action Plan informed by feedback received from the 2014 draft. The Revised Draft Joint Area Action Plan and supporting documents were made publicly available.
- 5.9 The Proposed Submission Joint Area Action Plan builds upon the previous two stages, and takes account of:
- Responses to the 2016 Revised Draft Joint Area Action Plan;
  - Changes in national policy and guidance;
  - Updates in technical evidence base;
  - Relevant progress on sites within the plan area.
- 5.10 During all stages of public consultation all sections of the community within the Shoreham Harbour Regeneration Area were given equal opportunity to inform the draft plan. Representations received in response to all stages of the Joint Area Action Plan have been taken into account in this Equality Assessment.

## 6 Appraisal

6.1 This section considers the potential impact (positive, negative or neutral) of proposals on key 'protected characteristics' (also known as 'Protected Groups') as outlined in the Equality Act 2010, and any mitigating actions to be taken. Two additional considerations have been identified for assessing the Joint area Action Plan Policies: impact on health and wellbeing and impact on people of different socio-economic status.

6.2 The policies have been tested against the following equality 'protected characteristics' as well as the additional two identified:

- Age – refers to a person belonging to a particular age (e.g. 42 years old) or a range of ages (e.g. 21-24 year olds).
- Disability – a person has a disability if he/she has a physical or mental impairment which has a substantial or long-term effect on that person's ability to carry out normal day-to-day activities.
- Gender – a man or a woman.
- Gender Reassignment – the process of transitioning from one gender to another.
- Marriage and Civil Partnership – a marriage is no longer restricted to the union of a man and a woman but now includes same-sex couples. Same-sex couples can have their relationship legally recognised as a 'civil partnership'; they must not be treated less favourably than married couples.
- Pregnancy and Maternity – pregnancy refers to the condition of being pregnant or expecting a baby whilst maternity refers to the period after birth and is linked to maternity leave in the employment context. In the non-work context, protection against maternity discrimination is for 26 weeks after birth.
- Race – refers to a group of people defined by their race, colour and nationality (including citizenship) ethnic and national origins.
- Religion and Belief – religion has the meaning usually given to it, but belief includes religious and philosophical beliefs including lack of belief (e.g. atheism). A belief should affect your life choices or the way you live for it to be included in the definition.
- Sexual Orientation – whether a person's sexual attraction is towards their own sex, the opposite sex or both sexes.

- Health and Wellbeing – a person’s health and general welfare, both physical and mental.
- Socio-economic Status – a person’s social and economic position in relation to others based on income, education and occupation.

Protected Group	Positive	Neutral	Negative	Comments	Specific mitigating actions to be taken
<b>Age</b>	x			<p>The Joint Area Action Plan sets a framework for the regeneration of Shoreham Harbour over the next 15-20 years. It is considered that the Joint Area Action Plan policies will have a positive effect on individuals of all age groups.</p> <p>The Joint Area Action Plan supports the delivery of a high quality public realm, which is likely to encourage greater use of public spaces and streets by all. The plan also supports the provision of facilities such as open spaces and play equipment for children that can help make local communities more vibrant.</p> <p>The plan will enable the provision of social and community facilities, including education, which may help to tackle social exclusion and inequalities, reduce crime and antisocial behaviour among young people, and deliver more vibrant communities. Some parts of the Shoreham Harbour area suffer from education and skills based deprivation. The effect of the Joint Area Action Plan on raising educational achievement and skills is uncertain; however the provision of education facilities for children and young people will be required as a result of the increase in residents across the area.</p> <p>Climate change and flooding will impact on the elderly. The Joint Area Action Plan seeks to ensure that where new development in areas at risk of flooding cannot be avoided, that it is appropriately flood resilient and resistant and safe for its lifetime. It is considered that the plan will have significant positive effects in avoiding, reducing and managing the changing climate and extreme weather events, and all sources of flood risk to the built environment of the harbour.</p> <p>The plan aims to have significant positive effects in reducing crime and the fear of crime for all age groups. Natural surveillance across the harbour will be</p>	None, as no specific impacts have been identified that would negatively affect people due to their age.

			<p>enhanced by improving access points, providing cycling and pedestrian routes, enhancing streetscape and public realm, signage and lighting. The Joint Area Action Plan requires development proposals to consider security implications and to incorporate principles of Lifetime Neighbourhoods, which includes consideration of safety. It also supports the incorporation of features to improve safety and security particularly in public streets and spaces.</p> <p>Improvements to public transport links and pedestrian facilities will improve mobility for the young and elderly who may have lower levels of private car ownership.</p>	
<b>Disability</b>	x		<p>According to the Census 2011, the proportion of residents in Brighton &amp; Hove with a limiting long-term illness or disability is higher than the regional average. Adur has an equal or higher percentage of residents with a long-term illness or disability than both the national and regional averages.</p> <p>The delivery of new open space and high quality public realm which are accessible to all will increase amenity for all users. Disabled parking and access to Shoreham Beach will be improved. This will provide increased leisure opportunities for disabled people.</p> <p>Improvements to public transport links and pedestrian facilities will improve mobility for disabled people in the Shoreham Harbour area.</p> <p>The Joint Area Action Plan policy seeks to ensure that where new development in areas at risk of flooding cannot be avoided, that it is appropriately flood resilient and resistant and safe for its lifetime so that vulnerable groups will not be put at risk. It is considered that the plan will have significant positive effects in avoiding, reducing and managing all sources of flood risk to the built environment of the harbour.</p> <p>The Joint Area Action Plan aims to have a positive impact on social exclusion and social inequalities for all residents.</p>	<p>It is considered that the Joint Area Action Plan will have a positive effect on the quality of life of people with disabilities. Improvements to the public realm will make pedestrian movement easier and safer, and improvements to public transport and disabled parking will improve mobility.</p>
<b>Gender</b>		x	<p>The Joint Area Action Plan aims to have a positive impact on social exclusion,</p>	<p>None, as no specific impacts</p>

<b>Reassignment</b>			<p>and to create vibrant mixed communities.</p> <p>The plan has the potential to help to reduce harassment and violence against people who have undergone gender reassignment by enhancing natural surveillance across the harbour through improved access points, providing cycling and pedestrian routes, enhancing streetscape and public realm, signage and lighting.</p> <p>The Joint Area Action Plan requires development proposals to consider security implications and to incorporate principles of Lifetime Neighbourhoods, which includes consideration of safety. It supports the incorporation of features to improve safety and security particularly in public streets and spaces.</p>	<p>have been identified that would negatively affect people who have undergone gender reassignment.</p>
<b>Marriage and Civil Partnerships</b>		x	<p>Approximately 1,400 new homes are expected to be delivered across the Joint Area Action Plan area. These will include a mixture of tenures and affordable housing, and aim to benefit all regardless of marital status.</p>	<p>None, as no specific impacts have been identified with regards to people who are married or in a civil partnership.</p>
<b>Maternity/Pregnancy</b>		x	<p>Improvements to public transport links and pedestrian facilities will improve accessibility for pregnant women.</p> <p>Improvements to public realm and open space will increase amenity for all users, and promote healthy and enjoyable living.</p>	<p>None, as no specific impacts have been identified with regards to women who are pregnant or those on maternity/paternity leave.</p>
<b>Race</b>		x	<p>The Joint Area Action Plan aims to have a positive impact on social exclusion and social inequalities, and to create vibrant mixed communities.</p> <p>The plan has the potential to help to reduce racial harassment and violence by enhancing natural surveillance across the harbour through improved access points, providing cycling and pedestrian routes, enhancing streetscape and public realm, signage and lighting.</p> <p>The Joint Area Action Plan requires development proposals to consider security implications and to incorporate principles of Lifetime</p>	<p>None, as no specific impacts have been identified that would affect people differently because of their race.</p>

			Neighbourhoods, which includes consideration of safety. It supports the incorporation of features to improve safety and security particularly in public streets and spaces.	
<b>Religion and Belief</b>		x	<p>The plan has the potential to have a significant positive effect on the creation of vibrant mixed communities. This will benefit all regardless of religion or belief.</p> <p>The plan has the potential to help to reduce religious discrimination and violence by enhancing natural surveillance across the harbour through improved access points, providing cycling and pedestrian routes, enhancing streetscape and public realm, signage and lighting.</p>	None, as no specific impacts have been identified that would affect people differently because of their religion.
<b>Gender</b>		x	<p>The plan has the potential to help to reduce sexual harassment and violence by enhancing natural surveillance across the harbour through improved access points, providing cycling and pedestrian routes, enhancing streetscape and public realm, signage and lighting.</p> <p>The Joint Area Action Plan requires development proposals to consider security implications and to incorporate principles of Lifetime Neighbourhoods, which includes consideration of safety. It supports the incorporation of features to improve safety and security particularly in public streets and spaces.</p>	None, as no specific impacts have been identified that would affect people differently because of their gender.
<b>Sexual Orientation</b>		x	<p>The Joint Area Action Plan aims to have a positive impact on social exclusion, and to create vibrant mixed communities.</p> <p>The plan aims to have significant positive effects in reducing crime and the fear of crime. The plan has the potential help to reduce harassment and violence against all groups by enhancing natural surveillance across the harbour through improved access points, providing cycling and pedestrian routes, enhancing streetscape and public realm, signage and lighting.</p> <p>The Joint Area Action Plan requires development proposals to consider security implications and to incorporate principles of Lifetime Neighbourhoods, which includes consideration of safety. It supports the</p>	None, as no specific impacts have been identified that would affect people differently because of their sexual orientation.

			incorporation of features to improve safety and security particularly in public streets and spaces.	
<b>Health and Wellbeing</b>	x		<p>Objective 8 of the Joint Area Action plan aims to encourage active, healthy lifestyles. The Plan requires development to contribute to improvements which will allow more sustainable travel, including cycle and pedestrian facilities which will increase the opportunity for exercise. It also supports the provision of new areas of public open space and public realm that have the potential to encourage more active lifestyles and make the area more attractive.</p> <p>The creation of green corridors will help to reduce air and noise pollution. Promoting sustainable travel and incorporating noise and air quality considerations and mitigation measures within development design will provide benefits to public health.</p> <p>The Joint Area Action Plan supports the development of district energy and heat networks. Renewable energy sources contribute to a reduction in carbon emissions, and help to improve air quality. A district heat network could also help to mitigate fuel poverty by reducing costs for residents, and allowing all socio-economic groups to sustainably heat their residencies.</p> <p>However, there is a risk that air and noise quality could worsen as an indirect result of increased levels of development and the traffic it generates throughout the area. While this could negatively impact health and wellbeing, these effects are not expected to be significant and are believed to be outweighed by the positive impacts of the Joint Area Action Plan.</p>	It is considered that the Joint Area Action Plan will have generally positive effects on the health and wellbeing of residents due to improvements to open space, public realm, renewable energy, green infrastructure and sustainable travel including cycle routes. While increased development and the traffic associated with this could have negative impact on air and noise quality, these effects are not expected to be significant and will be mitigated by green infrastructure and sustainable transport improvements.
<b>Socio-economic</b>	x		<p>The Joint Area Action Plan aims to reduce poverty, social exclusion and social inequalities and narrow the gap between the most and least deprived areas so that no one is seriously disadvantaged by where they live.</p> <p>Approximately 1,400 new homes across the Joint Area Action Plan area are expected to be delivered. These will include a mixture of tenures and affordable housing. Residential development will be required to contribute to</p>	The Joint Area Action Plan is expected to have socio-economic benefits by increasing the level of mixed-tenure housing and increasing job opportunities.

			<p>improved social and community infrastructure to meet the needs of various groups within the community.</p> <p>The plan supports the consolidation of port-related activities along the Eastern Harbour Arm and Canal Basin, which will assist in retaining current levels of port based employment. The plan supports delivery of 23,500sqm of employment generating floorspace in the Shoreham Harbour area, which will increase job opportunities and support economic growth. The plan hopes to secure training, apprenticeships and employment for local people. The current policy approach is likely to yield significant positive effects in increasing economic growth in the Joint Area Action Plan area. However, the release of certain sites for residential uses will reduce the overall amount of employment land in the area.</p> <p>The Plan will enable the provision of social and community facilities, including education, which may help to tackle social exclusion and inequalities and deliver more vibrant communities.</p> <p>The Joint Area Action Plan supports the development of district energy and heat networks. This could reduce costs for residents in relation to fuel poverty and deprivation. High standards of energy efficiency should also reduce the risk of future fuel poverty in these dwellings.</p>	
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## 7 Conclusion

- 7.1 The Joint Area Action Plan is expected to have generally positive or neutral impacts on Protected Groups, as outlined in the Equality Act 2010. The plan aims to create mixed, healthy communities and help to reduce discrimination and inequality.
- 7.2 Improvements to the public realm, open space and green infrastructure can provide amenity and health benefits to all. They can also improve natural surveillance and help to reduce crime and fear of crime.
- 7.3 Improvements to sustainable travel will make mobility around the harbour area easier for all groups, and will help to mitigate pollution. Policies on managing flood risk will improve public safety.
- 7.4 An increase in housing and the creation of new job opportunities has the potential to benefit all social groups. A district heat network could likewise benefit all by lowering fuel prices and helping to mitigate pollution.
- 7.5 Although there are potential negative impacts from increased development and the associated traffic and from the net reduction in employment floorspace, these impacts are expected to be outweighed by the positive effects of the Joint Area Action Plan so that no group is unfairly disadvantaged because of the plan's policies.





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